FEBRUARY 1, 2024 2 **HDC MEETING** 3 4 5 Members Chair Etoile Holzaepfel, Vice Chair David Myers, Jane Finn, Ruth Zikaras, Guy Stearns and Peter Rice, Alternates 6 Present: 7 8 Absent: Kate Murray 9 10 The meeting was held in the Macomber Room. Chair Etoile Holzaepfel called the 11 meeting of the New Castle Historic District Commission to order at 7:01 pm. The Chair advised that anyone who wished to speak should sign in, speak clearly, and to please 12 address the Board. The Chair also advised that Guy Stearns will be voting in Kate 13 Murray's absence. 14 15 Public Hearing for Applicant Ben & Candice Stebbins, for 119 Portsmouth 16 1. 17 Avenue, Map 16 Lot 6, 9.3.5 Activities Subject to Approval by Historic District Commission for double front doors, add solar to roof, add light post up driveway, 18 add generator and repair stone walls, per Zoning Ordinance 9.3.5.1. 19 20 Guests: Candice Stebbins, Ben Stebbins, Attorney Hank Stebbins, Curt Springer 21 22 Candice and Ben Stebbins advised they would like to get approval for a double 23 door, a generator, to repair stone walls in the front of the property, add light posts 24 up the driveway and install solar panels on the front of the house. The applicants 25 26 began with their request for double doors and had pictures of their house from Portsmouth Ave and from Laurel Lane. They also had examples of double doors 27 in New Castle, including historic homes on the town website. The applicant had 28 real inspiration from a house on Piscataqua Street, which they thought was 29 similar to their house, a yellow house with a double door. 30 31 The Chair commented that the double door was proposed in the original plans 32 33 back in July and at the time the Board was looking for details on the home to match with the historic neighborhood. The architecture of the pictures presented 34 are homes with porches, whereas the applicants' house has a stoop. Some of the 35 pictures were not of doors in the historic district. Ben Stebbins stated you have to 36 37 look at the massing of his house because it's big and calls for a double door adding that on the Secretary of the Interior Standards website, there are many 38 39 examples of double doors with no porches. Stebbins advised the Board if they want to deny the double door, then do so and they will go to the next step, adding 40 that it's too subjective. The Chair thought the house needed a porch with double 41 42 doors and Stebbins believes the house needs a double door due to its massing. 43 Stebbins claimed the historic district is full of metal roofs, which are not allowed and stated if the Board denies the double doors, he wanted to know why it goes 44 45 against the historic character. Myers asked what Stebbins meant by "the next step" and the applicant indicated he would file an appeal. 46

APPROVED MINUTES

The Chair advised that the Board had difficulty discussing the details in July as Stebbins' dad stood up advising he was an attorney and intimidated the Board. Holzaepfel stated she understood the applicant had issues in not knowing their home was in the historic district but the Board also has an obligation to enforce the ordinances. The Chair stated the Stebbins' home is much larger than any other home in that part of the historic district and it doesn't have any detail, there are square posts supporting the covered entry with no trim details. Holzaepful advised that the Board tried to discuss windows at the hearing last year and the Stebbins installed windows without muntins. Stebbins retorted that muntins were not discussed at the meeting the prior year, but the Chair advised not only had windows been discussed but it's also in the HDC ordinance which Stebbins claimed to have read.

Jane Finn advised that the Board had learned in training that any examples shown by an applicant which show structures or details before the historic district was instituted, are not relevant. Candice Stebbins stated she had difficulty with that because if they're all in the historic district, there's already a precedent.

Ben Stebbins read a memo from "In the historic homes of New Castle" which says: "an understanding of the character defining features not only provide the Historic District Commission with a means to evaluate if a building has integrity based on whether it retains a majority of its character defined features and can also assist homeowners in recognizing such features in their house. Historic buildings typically have been modified over time but if those changes have occurred in a historic period and if the character defined elements of those different periods remain legible then they become part of the building's historic defined features."

Ruth Zikaras asked the applicants which of the houses they presented pictures of, most accurately depicts their house, adding that she thinks the double doors reflect the style of house and was trying to match the Stebbins' style of house with any of the pictures. Zikaras described the Stebbins' house as a center house with 2 ells adding that it's not a four square or Queen Anne, but Stebbins thought it has a lot of aspects of a four square. Stebbins didn't have an example of the double doors they wished to install in their packet so Mrs. Stebbins showed pictures of the proposed doors to the Board from her phone.

The Chair asked if the Board had any more questions about the double doors and again stated that every example the applicants had of double doors in town had a full porch across the façade, whereas the applicants' doors are under an overhang. The Stebbins pointed out the town hall, church, and historical society don't have porches but the Chair advised they are not residences. Mrs. Stebbins stated it is hard to understand, as a non-architectural person, why something in the historic district may be OK and something else may not be. The Chair advised the rest of the detail on the entryway is lacking as there is no trim on the posts, the peak of the covered entry is not completed, there is no molding and no trim. Stebbins

stated "the Board has to realize, if this goes to the next phase and I show this picture, it's a pretty good case."

Light posts will be 6 x 6 granite post with an exterior light fixture. There will be five posts going up the driveway, each being 68" high . One light will be on the side of the driveway entry, four of the posts will have LED 3000k (kelvin) lights and one of the posts will contain the house number, so there will be 5 warm white lights total all of which will be on a timer. The lights on the south side will not be an issue for the neighbor as the neighbors have flood lights.

The applicant was asked about the stone wall they intend to rebuild on the front of the property. The wall will be rebuilt in kind, using the same stone that was there. The stone will be laid up loosely, and the wall will be under 18". The generator is going to be next to the buried propane tank, adjacent to the property setback line and will have landscaping in front of it, to hide the generator. The site plan shows screening around the generator.

The Chair asked about the driveway, whether it is asphalt and whether it needed to be so wide. The Applicant advised they needed a turnaround as people were driving onto the lawn to turn, including delivery trucks. The Chair stated the town has made an effort to have less impervious pavement. Stebbins stated they decreased the impervious surface by 30% but the whole area is ledge so it really doesn't matter because if you dig 6", it's all ledge and impervious.

The Chair asked if the Stebbins were using retaining walls around the entrance to the house as well. Stebbins advised it is granite curbing, less than 18" high. The plan indicated the curbing was 2 feet but Stebbins said it would be adjusted to 18". The Chair commented that the granite was attractive. Guy Stearns wanted to be sure the lights were soft enough as the posts are going to be 5'8". He confirmed they are candle type LED lights.

The Chair asked Stebbins to tell the Board about the solar panel plans. The Applicants' plan has a heat map indicating the most efficient place to put solar on the roof. Stebbins stated they cannot be seen from Portsmouth Ave and the panels are from the same company that just installed Todd Baker's panels on Main Street.

Guy Stearns asked about the thermal map and was told the darker orange gets less sun and the lighter color or yellow is warmer as it receives more sunlight. The Chair advised there is a list of recommendations for solar panels on the HDC website and one of the primary concerns is maintaining the historic appearance from the streetscape. This solar array would be very visible from Laurel Lane. Stebbins answered that the light purple house on Laurel Lane has solar and he believes it's very important to get renewable energy and Laurel Lane is not in the historic district. Stebbins stated you can see the solar panels on Todd Baker's house on Main Street, and Riverview has solar that you can see. Stebbins

believes his solar arrangement is a lot less visible than either adding that one can see the whole back side of Baker's house from Lilac Lane and also as you walk around the corner. Zikaras stated the solar on Baker's house is on the side, it's not on the front, you cannot see it from Main Street. Stebbins stated their panels also cannot be seen from the main street as they are on the side of the house, however, they are extremely visible from Laurel Lane.

The solar company analyzes where to put solar to make it efficient and advised it's not worth putting solar on other sides because it's not economically prudent. The Chair thought it would be very disruptive to the historic streetscape, adding that it's not that the Board doesn't want to be considerate of solar, and the HDC in the past has approved solar, but this plan is so visible. Candace Stebbins stated to the Chair she believed because her house looks directly at the Stebbins' house, she didn't think the Chair was unbiased and felt the Chair was targeting them. David Myers asked about the roof color and Stebbins said they had chosen a color roof tile to match the panels and the panels are the slimmest possible, only 1 1/4", so they hug the roof. Zikaras stated the roof on Riverview is dark and the panels blend right in and that the Stebbins' roof is not as dark and asked if the solar panels were lighter to match their roof. Stebbins showed the color of their roof and a picture from the solar company of a roof which was the same color with panels.

Zikaras asked how big the main portion of the house is and Stebbins estimated 30', however there will be a break in the middle of the panels as the fire chief requires room so firemen can walk up. The roof is about 30' wide, the panels will be approximately 15' on either side and the roof is about a 10 pitch. It's the largest expanse of solar that would be seen in the historic district. Peter Rice stated he understands where the Chair is coming from but this is an issue that will come before the Board over and over. This is a lot of roof with a lot of panels but there has to be some compromise as to the amount of paneling that goes up and this issue is going to repeat itself over and over. This large house is going to require a lot of energy. Stearns stated this is a big roof and very visible and that's the concern, and wondered what can be done to accommodate solar panels that will work on that house. Candace Stebbins stated they would love to make them not visible, they are an eyesore but at the same time, her children are going to grow up in this world adding that residents cannot even get off the island in a storm. The Chair asked about the panels and whether they will be up against each other and was advised the panels will be two solid sheets of a fairly large expanse of panels. The Chair stated she would like to see a picture of how the array is going to be placed on the roof, along with the color, how it will be broken up and what it will look like and Peter Rice agreed, indicating the guidelines on the website call for that and it's hard to tell from a picture. The Chair advised the applicant to provide a simulated picture with an illustration of what the roof would look like with the panels in place, and to provide a sample of the roofing material and panel. Stearns counseled that the panels need to blend into the roof as much as possible. The Chair asked Stebbins if he had reviewed the HDC

guidelines for solar and Ben Stebbins had reviewed how it must be laid out but the Chair indicated he should also review what needs to be submitted for the hearing. Zikaras asked if the applicants should come back to the next meeting with regard to the solar panels.

The Chair opened the hearing to the public at 7:48 pm.

Curt Springer stated the regulations are on the website as the Board voted in December, 2017 to put them on the website but they didn't vote to submit them to the town clerk. Springer advised that the regulations need to be voted to submit to the town clerk.

Attorney Stebbins of 24 Ducks Head spoke stating that the history of this conversation with the HDC is applicable to what is happening here tonight. The original house was subject to a fire and had to be taken down, adding that none of the renovations required HDC approval. If you look at the description in the historic district ordinance, it says the district ends at the beginning of the intersection of Oliver Street. Attorney Stebbins believes the map is incorrect and that the wording of the ordinance is controlling as that is what people voted on. Attorney Stebbins stated that this property is not in the historic district. The size of the structure, was approved at the first meeting, specifically the square footage, size and location was approved. He believes the Board is now punishing the applicants for building a house that was approved. There is conversation all over town that it's a big house. The applicants are now asking the Board to consider minor things and Stebbins didn't think there should be any objection to lamp posts, generator, and the stone wall. The size of the house has established the opinion that people have, particularly the Chairman. To punish them now, and say they cannot have solar panels, and there are solar panels in the historic district, or cannot have double doors when throughout the historic district there are double doors, is a constitutional violation. The question is whether the Chairman should recuse herself because she has made her bias perfectly clear. We are talking about solar panels that will not be visible from the historic district but will be visible on Laurel Lane and are like many of the solar panels that have been approved. "If we have to go to court, I will make you all look like you are discriminating against these people and that is unconstitutional."

Guy Stearns stated he didn't understand how Attorney Stebbins could say the Board is holding the size of the house against them and advised he took offense to that. We are looking at the solar panels and the size of the roof, it's a big array. Attorney Stebbins stated his point is that double doors are on the HDC website as being historically appropriate and now saying the applicant cannot have double doors is discriminatory. He stated when he speaks to people in town, they believe the Chair is upset because she doesn't like the size of the house.

Vice Chair Myers advised Ben Stebbins that he needs to work on his presentation skills as when the 3rd sentence of his presentation is 'if you don't approve, we're

going to sue you', the Vice Chair and members of the Board take offense. Myers added that he has no problem with the lamp posts, generator, or rebuilding the stone wall and wasn't even sure the double doors were inappropriate, however Myers didn't like the solar panel array. The Vice Chair also stated that Stebbins made a comment 'the board needs to realize' to which he advised Stebbins he didn't need him to tell the Board what we have to realize and advised he go back and read the minutes adding he did not think the Board was discriminating against anyone.

Peter Rice stated he strenuously objects to the comments of our Chairman being biased.

The Chair asked if anyone else in the public had any more comments and there being none, the public hearing was closed at 7:58 pm

The Chair asked where do we stand on the application and should we vote each change individually. Zikaras suggested the Board speak about them individually and possibly bundle into a vote.

Jane Finn stated she agreed with Myers on the double doors, advising she didn't have a real problem with the doors based on the photograph. The lamp posts, the stone wall and generator are all fine, however, she thought it would be helpful to see the color of the roof. Guy Stearns stated the doors seem to fit with the house and windows adding that he is also happy with the lamp posts. The solar panel is a large array and we want to do whatever possible to minimize the impact and see how it will blend. Zikaras said for the size of the overhang, a double door is appropriate. Zikaras was also fine with the generator and lights, and advised that she asked about the size of the house as she was trying to get a perspective of the size of the solar display because the Board does care about precedent.

M/S/P

Zikaras motioned to approve the application of Ben & Candice Stebbins, 119 Portsmouth Avenue, Map 16 Lot 6, to install double front doors, add 5 driveway light posts, add a generator and repair the stone walls as shown on the site plan and described in the application. This decision is based on a finding of fact that this application meets zoning code 9.3.6. and the review criteria specifically, because the exterior design, architectural components, and materials proposed to be used in relation to existing structures and their setting are compatible to those within in the district.

Guy Stearns seconded; the vote was four in favor, one abstention. The motion carried.

M/S/P

Zikaras motioned to continue the application for Ben & Candice Stebbins, 119 Portsmouth Ave, Map 16, Lot 6 regarding the addition of solar panels to allow the applicants to provide samples of existing roofing material and a sample of the solar panel, to view how the panels blend with the roof, and to provide a diagram with the dimensions of the solar panel placement on the roof. The hearing will be

The Board would like to see the color of the continued to the March meeting. panels in relation to the roof tiles. Jane Finn seconded; all in favor, including the Chair.

The Chair advised Attorney Stebbins that she resented his characterization of her participation as Chairman of the Board adding that he was putting words in her mouth that were inaccurate. Attorney Stebbins stated if spoke falsely, he apologized but he understood the Chair had a position about the massing.

2. Public Hearing, for Applicant Doug Palardy, for 33 Walbach Street, Map 18, Lot 72, 9.3.5 Activities Subject to Approval by Historic District Commission to remove and rebuild a garage (on the same footprint) with a second floor per Zoning Ordinance 9.3.5.1.

Guests: Doug Palardy, Marilyn Walker, Dave Severance

Doug Palardy stated that he appeared before the Board eight years ago and was originally going to renovate the existing garage. They get water from Walbach Street into the garage and the last 13 months there have also been waves slamming against the back side. The concrete pad is severely undermined and needs to be replaced. Palardy spoke to the Building Inspector and the garage needs a 4' frost foundation. The height of the structure is not changing but he is required to raise the garage 18" due to the water. He often has to contact maintenance to clean out 2 drains because they get clogged and overflow. The entire garage has to be torn down as it is structurally unsound and beyond its life.

Palardy stated its virtually the same design as was approved in 2016 but after living in the house for 8 years, he felt that adding two dormers on the street side that has the garage door, marries it to the house and makes it consistent. Before it looked back heavy and it now looks more balanced. The second change is because this is so close to water, he would like to use Hardie board and not have to deal with re-siding the garage. The roof will be wood, the same shingles as on the house. The Chair stated she likes the dormers on the garage. Palardy stated the dormers marry the garage to the 300 year old house, but the garage is only 80 years old. Stearns stated the minutes of 2016 spoke about a pull down to the second floor, which it currently has. Palardy would like to replace the pull down with a small staircase inside; the footprint of the garage will remain the same. There is no plumbing, it's just studio space.

The Chair stated the windows are attractive and inquired if the windows in the office space on the back side are casement windows. However Stearns pointed out there is other egress at the balcony door. The shutters will be the same shutters with the historic clasp, the lights are the same but they are not LED lightbulbs as Palardy prefers incandescent. The Chair liked the bracket under the balcony deck and asked if Palardy was using Azek ballisters.

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In 2016, Board members asked that he install Azek on the house deck to look like wood but the deck on the back of the house has the cable style, however there's 2 no point in putting string wiring on the small deck. Palardy stated he will use 3 4 Azek on the balcony deck. Zikaras pointed out the posts on the deck on the house have square caps and Palardy confirmed he will put square cap on the balcony 5 6 deck. 7 8 The Chair said the overall design is very nice and the presentation is easy to 9 understand. She likes the addition of dormers on the front. Guy Stearns asked whether dormers on the street side of the house and dormers on the garage will be 10 11 the same, however the garage will be slightly different because the pitch of the roof is different. Lisa DeStefano did these plans, the company is now Maugel 12 DeStefano. 13 14 The garage door will be made of some sort of composite that looks like wood. 15 The current door is white and has multi-panels and Palardy is not changing the 16 look except he will use a more durable material. There will be no glass windows 17 on the door as they are not needed with the windows on the side of the garage. 18 19 20 Peter Rice stated he has gone by this house many times and the way the water just rolls down to it, it's like a pond. Palardy stated the property has no soil left on the 21 back of the property, it's going to be all large rocks soon; nothing grows there any 22 23 more. 24 The Chair opened the hearing to the public at 8:27 pm. 25 26 27 David Severance stated he had no opinion on the project but advised Palardy to watch out for Hardie board around water. The Chair stated if it looks like wood, 28 29 the board would be supportive. The main house is wood clapboard. 30 Marilyn Walker of 32 Walbach Street has no objection to the application. 31 32 33 The Chair closed the public hearing at 8:29 pm 34 David Myers commented that Palardy's house is one of the most iconic houses in 35 New Castle and thought the plan was good. The Chair seconded Myers comment 36 stating Palardy put forward a very attractive plan. Finn agreed. 37 38 39 M/S/P Jane Finn moved to approve the application for Doug Palardy to remove and rebuild a garage on the same footprint, consistent with the plans submitted. This 40 decision is based on finding of fact that this application meets Zoning code 41 requirement 9.3.6 and specifically the architecture is consistent with the existing 42 house in exterior design, architectural components and materials as well as other 43 existing structures in the district. 44 Myers seconded. All in favor including the Chair.

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Palardy commented to the Board that he understands the challenges with solar panels, but every year will get better. Shingles will come, and we may have to live with panels until someone comes up with something better. The panels will not last forever, adding that if he was on the Board, he would approve them

3. Work Session, for Applicant Dave Severance, for 24 Elm Court, Tax Map 17, Lot 43, for an addition, per Zoning Ordinance 9.3.5.1.

Guests: Dave Severance, Samantha Fuller and Deb Schulte.

Severance stated he comes from a building materials background and he doesn't like Hardie board as it has many claims and issues, adding that the Omni Hotel up north has it and they have a man who spends majority of his time all year puttying and maintaining it.

Severance will use cedar clapboards, pvc trim, and Azek or Versatex, all of which are composite trim board, and cedar shakes; western red cedar for clapboards and white cedar for the shingles. Severance stated he will provide a materials list for the hearing. The windows will be Marvin fiberglass Elevate, that were used on the second story when two windows were moved with the Board's prior approval. The windows have mullions that are non-removable. Severance presented a picture of Elm Court, which is a dead end, showing the property line, and also where the town road ends and then becomes a shared driveway. It's not a survey but a representation of where the property line starts and ends.

Severance stated there is no zoning relief needed and they are adding a bedroom, bathroom and kitchen on the first floor. He was cognizant of Patty Payne's house behind him and maintaining her view, which proved a little difficult in trying to get rooflines correct. Payne has an upstairs bedroom window that can view the river; her driveway is on the main road and sits back off Main Street. Severance stated it was pretty hard to get 12 pitch design elements without pushing further back on the property but he wants to be a good neighbor. David Myers commented there are 11 different roof lines and it's going to be complicated to build.

Severance started with a review of the rooflines on page A-1.2. There are 4 12 pitch, then 12 12 pitch going around to mirror the existing house. There was much discussion on the 4 12 pitch and 12 12 pitch of the roof. Severance is changing the roofline on the existing bumpout, which will remain. Everyone on the street has a river in their basement which Severance is trying to remedy with some foundation work.

At the back of the house, the dormer matches the top dormer and the windows for the bedroom are casement for egress. The members went through the plans with Severance. A new entrance is being made as they currently walk right into the house onto hardwood floors. The driveway is permeable material and goes to non-permeable where it slopes. The addition is 10' out from the current house on the driveway side and also sits farther up Elm Court.

The Chair stated materials and rooflines blend with the existing home and even though the roof is the same pitch, the side that faces the water, the short piece on the end has an awkward look. Severance stated they played around with the design and rooflines, trying to put an eave onto the existing bumpout and the alternative would create funny angles. They set the upper story back and made it smaller to preserve views. The Chair asked about square footage fitting into maximums permitted on the lot and Severance stated there will not be any variances required.

The shingles will match the existing house, the deck railing will be a composite closest to wood, and it will have square balusters. The applicant would like to replace some vinyl windows with the Marvin windows and may throw a window schedule for the existing house into the application if he can fit into the budget.

Guy Stearns stated he likes the way the addition fits into the existing structure. The Chair asked Severance if he was going to retain the lattice from the front porch under the deck. Severance advised it exists under the deck and he may replace it in kind. The Chair stated the lattice keeps the period of the home and coordinates with the posts and trim. Stearns asked if there will be a low head space basement under the addition; Severance would like a full basement as he would like more room but will probably hit ledge.

The Chair opened the work session to the public at 9:06 pm

Samantha Fuller of 23 Elm Court stated she has lived on Elm Court most of her life. She rented the house for years and bought the house in 2021 and stated her basement has the worst flooding on the street. When she moved to the house there was one sump pump that went off twice a year; last spring she had to install three sump pumps in her basement; because of the topography changing, pipes running underground, and people exumed from the cemetery, it causes water to run to her basement. Fuller asked how she can get assurances that any blasting or digging will not traumatize her side of the road or her home. Fuller had no objection to the addition but was concerned about the common driveway, the construction vehicles with constant turning of wheels, heavy weight on a very old driveway and the flow of water if all of that land is going to be dug out. The Vice Chair advised that the town doesn't have liability in any of that. David Severance said blasting of ledge is all done by professionals, there is insurance on cracked foundations and it's possible there may not be any blasting at all. Severance also stated that he looked forward to putting together an operating agreement with Fuller regarding the driveway, as it's deeded to both of them.

Fuller thinks water is coming from the land and if the land is scooped away it has to find a new path. The Building Inspector informed her that it's the

responsibility of the person doing the digging, to help direct the water so it's not 1 going to the path of least resistance. The Vice Chair stated it is not in the Board's 2 purview but the Chair believed the town has some say in water flowing from one 3 4 property not increasing the flow onto the property of an abutter. The Chair 5 advised Fuller to speak with the Building Inspector and the road crew but it is something to take care of between the two parties, it is not in the HDC purview. 6 7 8 Deb Schulte of 20 Elm Court stated the little house next to the Severance property has been in her family since 1840's and they also have a water problem and she 9 hadn't thought about the possibility of water being diverted from blasting. 10 Schulte said she appreciates the work Severance has put into the design and is 11 thankful that he has pushed it back, it doesn't go the full height of the house and 12 that it goes perpendicular rather than continuing down her driveway. He has been 13 a good neighbor and it looks like a really nice project. 14 15 The work session was closed at 9:19 pm 16 17 The Vice Chair advised Severance he appreciated the plans and his coming to a 18 work session. The Chair stated this is what should happen with new construction. 19 20 Stearns stated it looks good and advised to keep working with his neighbors. 21 Severance advised that Kelly Larue is the architect and because Larue knew the 22 property, he pulled her out of retirement as she did the first changes to the house. 23 24 25 Severance advised the Board there are a couple of inconsistencies on the town 26 website: in one place it asks for 11 x 17 plans and another asks for ½" scale documents. Also the work session application says apply the week before and 27 then another place says submit a month prior. Severance highlighted the 28 discrepancies and gave to the administrative assistant at town hall. The Chair 29 believes the requirement should be more a matter of scale of the project for what 30 size of plans should be submitted. 31 32 33 4. Approve minutes from January 4, 2024. 34 35 M/S/P Myers moved to approve the minutes of January 4, 2024 as amended; Zikaras seconded. All approved, including the Chair. 36 37 M/S/P Myers moved to adjourn; Jane Finn seconded. All approved, including the Chair. 38 39

Adjourned at 9:35 pm

Diane L. Cooley Recording Secretary

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